

MSR Stakeholder Working Group
Orange/Villa Park/Orange Sphere of Influence
March 12, 2004

Meeting Notes

The meeting began shortly after 9:00 am.

There were two changes to the composition of the Stakeholder Working Group (SWG). The Silverado/Modjeska Parks & Rec. District representative will be Mark Levy, Board Member, replacing Linda May, Board Member. The Santiago County Water District representative will be Art Kidman, District Counsel, replacing John Reddick, General Manager.

Agenda/Desired Outcomes:

The facilitator reviewed the meeting agenda and desired outcomes as follows:

- Confirm macro issue categories
- Confirm & refine macro categories' sub-sets of existing challenges and issues
- Generate quantifiable questions to be answered from trending data for each macro issue category

Carry Over Business:

Alternates:

The SWG agreed to allow alternates. The role of an alternate will be to:

- Attend all meetings if possible
- Take notes
- Sit at the SWG table & participate fully if the regular delegate is not present

The SWG agreed that there would be no restrictions on who may be an alternate; alternates may be staff or an elected member of the respective organization. Changes in representatives may occur.

Some SWG members expressed concerns about the continuing ability of stakeholders to openly and honestly discuss issues and share individual and agency views on topics that may be politically sensitive if attorneys and elected officials sit on the SWG or directly influence the SWG process. The SWG acknowledged that the originally stated and agreed-upon process for the group has changed but that the group will continue on, unless decided otherwise by LAFCO.

The Keith Companies (TKC) Role:

As a follow-up to a request made by the SWG during meeting #2, a statement from TKC on current contract affiliations with SWG agencies was provided to working group members before the meeting. LAFCO staff re-stated the Commission's reasons for selecting TKC early on in the MSR process to assist the Commission in developing LAFCO's overall countywide MSR program. TKC's high level of technical engineering expertise in the areas of water and sewer services and their historical background and experience with LAFCO's MSR program continue to be the basis for TKC's role in both of LAFCO's concurrent MSR prototypes. LAFCO staff reiterated that it has contracted with the TKC to facilitate a technical advisory committee (TAC) for an East Orange utilities study and potentially other TACs to study and address other water and/or sewer issues that the SWG may identify for the overall MSR focus area. Several members of the SWG indicated that they also have or have in the past had contracts with TKC. There were no objections to TKC continuing its MSR consulting roles and responsibilities.

East Orange Utilities Study:

LAFCO staff provided SWG members with an overview graphic depicting the concurrent project timelines occurring under the umbrella of the MSR process including the proposed East Orange development water and sewer utilities service study (see attached). LAFCO explained that the East Orange utilities study was identified early in the MSR focus area site selection process as a requirement of the concurrent East Orange planned development project and LAFCO annexation process for the East Orange area. Any proposal to annex property to a City must include a detailed plan for the extension, delivery, and the operations and maintenance of municipal services to the area. The MSR-TAC process will involve technically focused tasks including a technical review of existing plans for water and sewer service, cost-benefit data analyses, and conclusions regarding the most efficient and cost-effective method for providing services to the East Orange Development. The TAC will consist of the City of Orange, Santiago County Water District, Irvine Ranch Water District, and LAFCO. The Keith Companies will facilitate and conduct the study and committee meetings.

Working Group 2004 Issues & Challenges:

The SWG confirmed by consensus, eight macro issue categories identified out of its February 13, 2004 meeting and that they would serve as the first step in narrowing the planning focus of the group. Subsequently, the SWG identified the following corresponding sub-issues to each of the eight macro categories and in some cases, potential quantifiable questions for trending data analysis.

- **Water/Wastewater** -most of the discussion initially focused on reliability. IRWD agreed to furnish the group with a list of issues and questions related to water, wastewater and "reliability".

Potential Quantifiable Question:

- What is the storage capacity of all water agencies?

■ **Land Use**

Potential Quantifiable Questions:

- What are the existing and future densities?
- Open space?
 - How will it be developed, managed & maintained?
 - How much is there (existing open space)?
 - What kind of open space is it?
- How much development is projected for the East Orange area?
- What is the best method to preserve the Santiago Canyon Rd. scenic corridor? *Data Source: County General Plan*
- What is the regional trail plan? *Data Source: Master Plan for Trails*

■ **Transportation/Traffic**

Potential Quantifiable Questions:

- What is the current/projected average daily traffic count for the following arterials?
 - Santiago Canyon Road
 - Chapman Road
 - Jeffery Road extension
 - Haul Road
 - Toll road (241, 261)
 - Jamboree Road
- What is the projected expansion of those arterials? *Data Source: Master Plan of Arterial Highways*

■ **Changing Demographics**

- Schools – changing boundaries/student population
- Changing age of communities
- General population projections for the entire area – including areas outside the SOI (all adjacent cities)
- Housing projections

Potential Quantifiable Questions:

- What impact will changing demographics have on canyon libraries?
- **What is the County's plan for library expansion? (Move to General Municipal Services)**
- Jobs - how many are projected & where will people work?

■ **Infrastructure**

- Data for private roads
- Condition & capacity of specific infrastructure
 - Access to power, gas & telecommunications

Potential Quantifiable Questions:

- Where roads are planned?
- What is the definition of a sub-standard road & where are they?
Data Source: Pavement Management System data
- How well is the road system working?
- How many lineal miles of roads in the focus area?
- What are the anticipated changes in roads? (reflected under Transportation) *Data Source: Pavement Management System data*

■ **General Municipal Services**

Potential Quantifiable Questions:

- Police calls for service, response time & cost for service?
- Fire – Are there any newly proposed fire stations for the canyon area?
- What is the most cost-effective method to deliver services in the focus area?
- **What is the cumulative cost for the County to continue to provide municipal services to the unincorporated areas over the next 20 years? (Move to fiscal section)**
- What is the County's plan for library expansion?

■ **Fiscal**

Potential Quantifiable Questions:

- What are the current revenues received by the special districts?
- What are the current revenue sources for each agency?
- What is the tax base for each agency?
- What is the impact of the VLF "triple flip"?
- What is the existing 1% revenue split?
- What fiscal changes have occurred over the last few years?
- What is the cumulative cost for the County to continue to provide municipal services to the unincorporated areas over the next 20 years? *Data Source: Sheriff & OCFA budgets*

Data Source: Past 10 years of audited financial statements

■ **Governance**

Potential Quantifiable Questions:

- Is there a mismatch of government services?
- Looking at existing boundaries, are there areas that are not currently receiving services?
- What is the statutory breadth of services each agency can provide?
- What is the value of/viability of consolidation of districts> how would the financial aspects of agencies change if consolidated? *(It was suggested that this question be tabled potentially for a later discussion)*

The SWG prioritized four macro issue categories and their related trending data questions. The Conrad and Associates consultant, Jennifer Christian, will provide trending data in these four categories at the next SWG meeting (April 2, 2004):

- Land Use
- Transportation/Traffic
- Demographics
- General Municipal Services

Follow-up Items:

IRWD will prepare a list of factors regarding water reliability for distribution to SWG members.

SWG members will assist Jennifer Christian with the collection of data wherever possible.

Adjournment

The meeting concluded and was adjourned shortly after 12:00 pm.